

**Report for:** Community Safety Partnership (CSP – 14 Jul 2021)

**Title:** Haringey Community Gold Update

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**Ward(s) affected:** All

**Report for Key/  
Non Key Decision: Non Key Decision**

### **1. Describe the issue under consideration**

This report provides an update to the Children & Young People DMT and Community Safety Partnership regarding the Haringey Community Gold programme 2019-21, which was approved by Cabinet in March 2019. It sets out progress made in the delivery of commitments made against the Young People at Risk Action Plan and in terms of governance arrangements. Greater London Authority funding comes to an end on 31<sup>st</sup> December 2021.

### **2. Recommendations**

That the Panel note the contents of this report for information

### **3. Background information**

The Greater London Authority announced the success of Haringey's Young Londoner Fund bid application in November 2018. The Haringey Community Gold programme was approved by Cabinet in March 2019. It represents an extensive programme of activity across a consortium of Voluntary and Community Sector (VCS) delivery partners including delivering activity at neighbourhood level across the borough. Activity includes extensive outreach and engagement, employment support, sports and play, mentoring, mental health and leadership training.

The management of the programme delivers partnership work with the police, schools, health providers, and community groups, the overarching objective (pairing the Young People at Risk Action Plan) of which is to reduce and prevent serious youth violence in the borough. It adopts a public health model, designed to address the risk factors that may make young people more vulnerable to involvement in violent crime while building the protective factors that keep them safe and prioritising preventative and early interventions.

Ongoing independent programme evaluation is reported periodically and are noted alongside this document (appendix 1 and 2), which looks at the impact of the programme at the end of year 1 and the impact Covid-19 has had in the

programme. The Bridge Renewal Trust end of 2020 evaluation is enclosed in this document (appendix 1). The follow up independent assessment of the Covid-19 impact is also enclosed in this document (appendix 2). The Haringey Community Gold (HCG) delivery plan, including the long-term outcomes and medium-term priorities, are informed by ongoing extensive engagement with partners and young people in Haringey.

### Youth Violence in Haringey

In the 12 months to July 2020, there were 283 victims of serious youth violence in Haringey. While any number is too high, this figure represents a 29% decrease on the previous year, and is a larger reduction than that seen across London (12%). It is also notable that the number of knife injury victims under 25 years-old is down 35% year-on year and the number of robberies is down 0.5% year-on year.

Haringey now ranks fifth among the 32 London boroughs in terms of the number of serious youth violence victims. Enfield is first, followed by Westminster, Southwark, and Newham.

Rank	Borough (Year to July 2019)	Borough (Year to July 2020)
1	Westminster	Enfield
2	Enfield	Westminster
3	Haringey	Southwark
4	Newham	Newham
5	Southwark	Haringey

A significant proportion of the reduction in serious youth violence is attributable to Covid-19 and the lockdown. There are early indications of increases in some crime types correlating with easing of lockdown restrictions. Analysis is ongoing under the auspices of the North Area Violence Reduction Group, which comprises representatives of North Area BCU, Haringey Council, Enfield Council, and partners.

#### **4. Covid-19 - review findings**

HCG is a three-year programme of youth-facing service provision supported by the Mayor's Young Londoners' Fund, lasting from January 2019 to December 2021 and delivered by nine locally-based partner agencies in the London borough of Haringey.

Appendix 2 provides findings of consultation and reviews exercise into the continuing impact of the UK-wide Covid-19 'lockdown' of 2020-2021 upon the Haringey Community Gold programme (HCG). This report also reflects the current programme performance.

The study took place in March-June 2021 and used a mixed methods research design, drawing on desk research, interviews and a focus group involving all HCG delivery partners. It followed an earlier review of the impact of Covid-19 on HCG, produced in August 2020 (available from [www.haringey.gov.uk/hcg](http://www.haringey.gov.uk/hcg)), and its scope covered the impact of the continuing lockdown on project staff and

young people, project services and resources as well as identification of key challenges and opportunities.

The HCG programme has faced over a year of challenges associated with the ongoing Covid-19 pandemic and UK lockdown restrictions with considerable resilience. In response, the HCG partnership has demonstrated a striking capacity to achieve and/or exceed profiled performance targets for young people completing the programme.

An earlier review showed that the first phase of the Covid-19 lockdown from March to July 2020 had meant an immediate reduction in participants starting and completing the programme, but a negligible impact on the cumulative participant retention rate, which at 42% was still nearly 70% above its profiled level of 25%. Wider impacts had included a loss of delivery time and the emergence of unanticipated needs to engage directly with other stakeholders including families or participants and to provide ongoing support for participants who had completed the programme.

#### Qualitative progress to date by the HCG programme

Deeper insight into the journey behind the performance data is obtained from analysis of the experiences of HCG delivery partners to date, which can be grouped into five thematic areas - Adaptation/innovation, health and wellbeing, collaboration, unexpected opportunities and persistent challenges.

- **Continuing adaptation and innovation** by HCG delivery partners has been critical to their successful delivery. Agile approaches to online and/or blended delivery in response to lockdown restrictions have yielded benefits, although some benefits of face-to-face work have not been easy to replace.
- The **health and wellbeing** of young people and their families, both physical and mental, has presented ongoing challenges during the Covid-19 pandemic and lockdown, whilst also enabling deeper insights into their needs by HCG delivery partners, which in turn has informed service provision.
- **Collaboration across the HCG partnership** has continued effectively throughout this period, despite some resource-based limitations, whilst external collaboration with statutory services has been strengthened.
- **Unexpected opportunities** arising from the Covid-19 pandemic and lockdown have included deeper insight into needs of young people and families, added value from external collaborations, an expanded role for HCG's successful Youth Advisory Board and a legacy of innovative, agile services.
- **Persistent challenges** faced by the HCG programme throughout the period covered by this review have included the effects of the extra social and economic dislocation associated with Covid-19 on the target group, exemplified by 'digital poverty' of young people expected to engage with digital services. A wider challenge may be that the range of needs addressed by HCG cannot be 'solved' within the life of a three year programme. However, HCG delivery partners are convinced that empowering community-led services to support young people at risk from crime will ensure that needs that cannot be met by mainstream services will be addressed effectively.

## 5. Delivery outputs

Haringey Community Gold under the Young People at Risk Action Plan commits partners to delivering an ambitious range of activity. Delivery of the Young

People at Risk Action Plan is co-ordinated through an Operational Group, chaired by the Assistant Director for Stronger Communities and consisting of officers from Council services responsible for delivering projects noted in the Action Plan. The Operational Group reports to the Director of Children Services. Haringey Community Gold delivery sits under this governance structure.

At the end of March 2021, with three quarters of delivery of the HCG programme remaining, cumulative completions were already 20% above their lifetime profile, while cumulative starts had reached 70.3 % of their lifetime profile at a point 75% along the project timeline, as shown in Table 1. This, along with the cumulative conversion (retention) rate of 42.7%, which was 71% higher than that profiled, indicates that the HCG programme had continued to achieve remarkable results after a year of lockdown, despite the lasting impact of lockdown on recruitment of participants.

Table 1 and 2 provide an overview of the cumulative outputs and outcomes of the Haringey Community Gold in nine quarters of delivery:

*Table 1 – HCG Primary targets profile*

Indicator	Project quarter or cumulative period										Q2-4 2021 profile	All years
	Q1 2019	Q2 2019	Q3 2019	Q4 2019	Q1 2020	Q2 2020	Q3 2020	Q4 2020	Q1 2021	To date as at Q1/21		
Starts (profile)	150	250	800	800	650	850	552	465	650	5,167	1,867	6,000
Starts (actual)		181	869	314	576	245	536	762	732	4,215		4,215
Completions (profile)	25	75	150	250	60	95	130	97	60	942	322	1,500
Completions (actual)		78	130	101	428	121	99	161	683	1,801		1,801
% of actual starts vs. profile		72.4	108.6	39.3	88.6	28.8	97.1	163.9	112.6	81.6		70.3
% of actual completions vs. profile		104	86.7	40.4	713.3	127.4	76.2	166	1138.3	191.2		120.1
Conversion rate (no. of completions/ no. of starts)		43.1	15	32.2	74.3	39.3	18.5	21.1	93.3	42.7	17.2*	42.7

\*profile only

*Table 2 – Secondary outputs to date, profiled vs actual*

Indicator	Profile - all years	Cumulative achievement to 31.3.21	Achievement rate vs profile all years (%)
Number of training opportunities provided to young people	900	1,159	128.8
Number of young people gaining employment	300	69	23
Number of young people completing an accredited/unaccredited course or qualification	450	444	98.7
Number of young people accessing mental health support via HCG	300	72	24
Number of jobs created through the YLF fund	87	77	88.5

## Case Study A

Haringey Sixth Form College is a diverse college with over 1240 full-time students studying mainly A-level and advanced vocational programmes. The college has the highest measure of deprivation of any sixth form college in England: 98% of students come from high widening participation postcodes. Many students have English as a second language. Majority of students come from Haringey where GCSE achievement in Year 11, even though improving, remains below the national average. Many are the first in their family to apply to university.

2019-20 academic year has seen an increase in recruitment of students associated with high conflict areas and postcode wars. This can, at times, create conflict in and outside the classroom. A significant increase in conflicts between female students has been noted, which was not necessarily common in the past. One of these incidents resulted in five permanent exclusions.

HCG's Exodus (UpSkill U) was requested as part of the wider strategic approach. These seminars offered much needed guidance and clarity in terms of risks involved through illicit actions such as county lines, knife crime, joint enterprise and instigation. The girls involved in the incidences were targeted to be part of the cohort.

A significant number of girls felt that the content and discussions really resonated with them and stayed behind the workshops for individualised support. Off the back of the positive feedback from the girls in attendance. UpSkill will start a gender based-empowerment programme for female students. The seminars and workshops did not only offer much needed guidance and information, but it also offered invaluable curriculum related learning.

## B's case study

B was met during outreach work in October 2020. She signed up with HCG, because she wanted support to look for a part time Job.

B outreach worker took her through the process of how to secure a job through their partnership. She was connected with Work Works. B got support to develop her CV and contact employers.

B secured a job at M&S despite the competition for the role. Upon advice B worked for four weeks as a volunteer and then secured paid employment.

B Was grateful for the opportunity and understood that despite her having high career aspirations that this position was a stepping stone to gaining experience and is allowing her to think of other options while gaining work experience.

B was able to continue to engage with Work Works and is considering a move to a branch closer to her home.

*“I am very happy with my Aminata [HCG Outreach Worker]. She called me every two weeks to see how I was progressing with my job search. She listened to me and reassured me that things will be slow due to the Pandemic, and I would be OK.” (Text message from B)*

### Future funding options

Haringey Community Gold is currently in its final year of delivery and the Council is actively seeking alternative funding to continue delivery of service. The Council in partnership with Bridge Renewal Trust have progressed an application to the Mayor’s VRU ‘MyEnds’ fund for circa £750,000 to support young people and their families in the Tottenham Hale area. The following table provides a list of identified opportunities:

**Table 3: Main funding opportunities**

<b>Name/funder</b>	<b>Size of project</b>	<b>Length of project</b>	<b>Key dates</b>	<b>Comments</b>
<a href="#">Youth Endowment Fund - diversion from the criminal justice system</a>	10-20 projects of total cost £10-20m, so average cost £1m/project	Not specified but must last at least 2 years to evaluate.	Applications invited from 19.4.21, webinar 26.4.21. Bid deadline 14.5.21	Aimed at 10-17 year olds. (A bid was submitted by LBH on behalf of HCG )
<a href="#">Youth Endowment Fund – A supportive home</a>	10-20 projects of total cost £10-20m, hence average cost £1m per project	As above	Scoping workshops April-July 2021, ( <a href="#">need to email for an invite</a> ) scope finalised Aug, applic w/shop Aug-Sept, Applics open Sept 2021.	Aimed at 6-14 year olds, for family interventions- e.g. counselling/therapy/workshops/support progs
<a href="#">National Lottery Reaching Communities</a>	Must be over £10k and if over £500k, assessed by national panel	Up to 5 years	Ongoing	supports ‘projects that work to make positive changes in their community’, incl. ‘helping more people to reach



				their potential by supporting them at the earliest possible stage'
<a href="#">National Lottery Partnerships</a>	As above	Up to 5 years	Ongoing	Ideally focused on existing partnerships/ consortia e.g. HCG
<a href="#">UK Shared Prosperity Fund</a>	N/A	N/A	N/A	Replaces EU structural funds, possibly starting April 2022 after CRF pilot.
<a href="#">Esmee Fairburn Foundation – A Fairer Future theme</a>	Minimum £30k, up to over £1m in total	3 years possible	Ongoing	Applicant turnover must be > £100k. Themes include empowering young leaders, tackling injustice & structural inequality
<a href="#">Peter Cruddas Foundation</a> - targets disadvantaged and disengaged young people aged 16-30 in England and Wales	No minimum or maximum. £16m has been awarded to 200 charities to date.	No restriction specified	Ongoing	Applicant must be a charity. 3 Priorities – - Pathways to Educ/ Training/ Empl ; - Work experience/skills ; - Youth work

Haringey's proposals prioritise parts of Haringey Community Gold which deliver against the Young People at Risk Action Plan and those that respond to the feedback given by Young people. Bids draw on a public health model and are overseen by the Assistant Director for Stronger Communities. These are delivered in partnership with the police, schools, health providers, and community groups, with the overarching objective of which is to continue to reduce and prevent serious youth violence in the borough. These focus on early intervention approaches to address risk factors for involvement in youth violence that may occur within families and therefore establishing a long-term measure to prevent youth violence and increase young people's life chances.

Point to note: If the programme is unable to secure funding from external sources, contractual arrangements with existing delivery partners through a managing agent structure will mean termination of HCG associated delivery with no added costs to the Local authority. Furthermore, the council team of outreach workers will come to the end of their fixed term contracts and the two seconded managers return to their substantial posts.

## Governance

A Joint Executive Group lead the delivery of the Young People at Risk Strategy across the partnership. The Group is chaired by the Director of Children's Services and other members include:

- The Cabinet Member for Communities and Equalities,
- The Cabinet Member for Children, Education, and Families
- The Assistant Director for Commissioning
- The Assistant Director for Stronger Communities
- Metropolitan Police North Area BCU Borough Commander
- Representatives from Haringey CCG, Barnet Enfield Haringey Mental Health Trust, North Middlesex Hospital NHS Trust, Haringey Education Partnership, Haringey Primary and Secondary schools, Homes for Haringey, and Bridge Renewal Trust

The Group has continued to meet through the Covid-19 outbreak in order to promote the safety of Haringey's young people across the partnership and plan and co-ordinate joint initiatives.

### **6. Contribution to strategic outcomes**

The Young People at Risk strategy supports the following Haringey Borough Plan (2019-23) outcomes:

- Best Start in Life: The first few years of every child's life will give them the long-term foundations to thrive
- Happy Childhood: All children across the borough will be happy and healthy as they grow up, feeling safe and secure in their family, networks and communities
- Every young person, whatever their background, has a pathway to success for the future
- All residents will be able to live free from the fear of harm
- Strong communities where people look out for and care for one another
- A proud, resilient, connected, and confident place
- A safer borough

Haringey works in partnership with the Mayor of London's administration to tackle youth violence through liaison and joint working with the Mayor's Office of Police and Crime and the Metropolitan Police Service. The strategy fully aligns with the Mayor's Knife Crime Strategy and is integrated with the North Area Violence Reduction Plan

### **7. Statutory Officers comments (Chief Finance Officer (including procurement), Assistant Director of Corporate Governance, Equalities)**

#### **Finance**

N/A

#### **Procurement**

N/A



## **Legal**

N/A

## **Equality**

N/A

### **8. Use of Appendices**

Appendix 1: BRT End of year 2 evaluation report

Appendix 2: Impact of the COVID-19 upon HCG (review June 2021)

Appendix 3: Presentation slides YLF HGC update to CSP Jul 2021

### **9. Local Government (Access to Information) Act 1985**

N/A